

Message Text

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PAGE 01 STATE 079410
ORIGIN EUR-12

INFO OCT-01 ISO-00 /013 R

66011

DRAFTED BY EUR/RPE:DAMERON

APPROVED BY EUR/RPE:DAMERON

-----015097 282225Z /66

R 281854Z MAR 78

FM SECSTATE WASHDC

INFO RUDISDF/AMEMBASSY REYKJAVIK 0000

AMEMBASSY ATHENS

AMEMBASSY ANKARA

AMEMBASSY LISBON

C O N F I D E N T I A L STATE 079410

FOLLOWING REPEAT GENEVA 4407 ACTION STATE INFO ALL EC CAPS
BELGRADE BERLIN BUCHAREST BUDAPEST MOSCOW OSLO OTTAWA PRAGUE
SOFIA WARSAW USNATO MAR 22.

QUOTE C O N F I D E N T I A L GENEVA 4407

E.O. 11652: GDS

TAGS: ECE, SENV, XH, ENRG

SUBJECT: ECE 33RD COMMISSION: NORWEGIAN DRAFT RESOLU-
TION ON ENVIRONMENT HIGH-LEVEL MEETING AND
EC-9 POSITION

REF: (A) GENEVA 4080, (B) GENEVA 4370

1. SUMMARY: AT MARCH 17 MEETING WESTERN CAUCUS AMBASSA-
DORS HELD TENTATIVE DISCUSSION ON NORWEGIAN DRAFT RESOLU-
TION ON A HIGH-LEVEL MEETING ON THE ENVIRONMENT (HLM).
WE HAVE INDICATIONS FROM MEETING AND CORRIDOR CONVERSA-
TIONS THAT A FEW COUNTRIES WILL WANT TO PROPOSE MODIFICA-
TIONS TO OBJECTIVES STANOVNIK PROPOSES BE ACCOMPLISHED
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PAGE 02 STATE 079410

AT HLM WITH REGARD TO EACH TOPIC SELECTED. EC-9 HAS
SELECTED TOPICS IT WOULD PROPOSE IF IT DECIDES TO SUPPORT
HOLDING HLM ON ENVIRONMENT. SOME EC-9 MEMBER STATES
ARE EXPRESSING INTEREST IN HAVING THE ECE 33RD SESSION
DO SOMETHING POSITIVE IN THE FIELD OF ENERGY, AND HAVE
ASKED EC COMMISSION TO PREPARE PAPER FOR COREPER ON
SUBJECT. END SUMMARY.

2. AT MARCH 17 AMBASSADORIAL LEVEL ECE WESTERN CAUCUS MEETING NORWEGIANS INTRODUCED THEIR DRAFT RESOLUTION ON A HIGH-LEVEL MEETING ON THE ENVIRONMENT (HLM). RESOLUTION NOW SPONSORED BY FINLAND, SWEDEN, ICELAND AND NORWAY. NORWAY STRESSED THAT THE RESOLUTION LEAVES OPEN MANY KEY POINTS INCLUDING THAT OF TIMING, PLACE AND TOPICS. THE RESOLUTION PROPOSES TWO TOPICS FOR AGENDA (TRANSBOUNDARY AIR POLLUTION (TBAP) AND LOW-WASTE/NON-WASTE TECHNOLOGY (LW/NW)) AND FOR TBAP IT RETAINS LIST OF POSSIBLE ACTIONS SUGGESTED BY STANOVNIK IN PARAGRAPH 83 OF DOCUMENT E/ECE/936 (STANOVNIK'S REPORT ON POSSIBLE TOPICS FOR HLM). RESOLUTION ALSO PROVIDES FOR THE SENIOR ADVISERS ON ENVIRONMENTAL PROBLEMS (SAEP) TO MAKE PROGRESS REPORT TO 34TH COMMISSION SESSION.

3. GREECE WELCOMED NORWEGIAN RESOLUTION BUT URGED EC-9 TABLE THEIR DRAFT AS SOON AS POSSIBLE. CANADA APPROVED THRUST OF RESOLUTION AND WAS PLEASED TO SEE THE TEMPTATION TO INCLUDE MORE THAN TWO TOPICS HAD BEEN RESISTED. OTTAWA HAS PROBLEMS WITH ITEM G OF PARAGRAPH 83 OF E/ECE/936 (HARMONIZATION OF LEGAL AND INSTITUTIONAL ARRANGEMENTS FOR DISPUTE SETTLEMENT). CANADIANS ALSO DON'T WANT TO SEE SAEP MEET UNTIL JUNE IN VIEW OF UNEP MEETING IN MAY. AS LOW-WASTE/NON-WASTE TECHNOLOGY IS EAST'S PREFERRED TOPIC, AUSTRIANS SUGGESTED IT SHOULD BE CONFIDENTIAL

CONFIDENTIAL

PAGE 03 STATE 079410

REPLACED BY SOMETHING ELSE FOR NEGOTIATION PURPOSES AND SUGGESTED FLORA AND FAUNA.

4. WE HAVE ALSO HAD A NUMBER OF DISCUSSIONS IN THE CORRIDOR REGARDING ENVIRONMENT HIGH-LEVEL MEETING. BECAUSE OF CONSTITUTIONAL PROBLEMS SWISS ARE UNABLE TO ACCEPT IDEA OF A FRAMEWORK CONVENTION FOR TBAP. DURING STANOVNIK'S MARCH 10 VISIT TO BRUSSELS, HE RECEIVED THE IMPRESSION FROM THE COMMISSION THAT THEY WERE MOVING CLOSER TO THE FLORA AND FAUNA TOPIC AS SOMETHING WHICH WAS NON-CONTROVERSIAL AND POLITICALLY ACCEPTABLE DOMESTICALLY. HE SAID COMMISSION WOULD ALSO LIKE TO INCLUDE TOPIC OF TOXIC WASTE.

5. WE HAVE RECEIVED IN CONFIDENCE COPY OF EC COMMISSION PAPER PREPARED FOR THE MARCH 13 COMMUNITY MEETING OF COUNSELORS IN BRUSSELS; COPIES FORWARDED TO IO/IEP (KAHN) AND EUR/RPE (DAMERON). ALTHOUGH PAPER IS OUTDATED, IT DOES INDICATE COMMUNITY'S CONSIDERATION OF MODIFICATIONS IN OBJECTIVES OF TOPICS FOR HLM PROPOSED BY STANOVNIK IN E/ECE/936. ALTHOUGH DRAFT RESOLUTION PREPARED BY COMMUNITY REPS IN GENEVA (REF A) ATTEMPTS TO AVOID DIS-

CUSSION OF WHAT HLM SHOULD DO WITH REGARD TO TOPICS SELECTED, IT IS CLEAR FROM COMMISSION PAPER AND CANADIAN STATEMENT ABOVE THAT THERE WILL BE SOME DISCUSSION AT COMMISSION SESSION OF APPROPRIATE OBJECTIVES OF AGREEMENT ON TRANSBOUNDARY AIR POLLUTION AND ANY OTHER TOPICS SELECTED FOR HLM. FOR THIS REASON WE WOULD APPRECIATE WASHINGTON'S ANALYSIS OF PARAGRAPH 83 OF E/ECE/936 ASAP.

6. WE HAVE LEARNED THAT AT MARCH 20 COORDINATION MEETING IN BRUSSELS COMMUNITY REACHED TENTATIVE AGREEMENT ON SOME ASPECTS OF HIGH-LEVEL MEETING ON ENVIRONMENT AT ECE 33RD COMMISSION SESSION. COMMISSION WILL NOW PREPARE PAPER FOR MARCH 22 COREPER MEETING WHICH WILL PROBABLY
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CONFIDENTIAL

PAGE 04 STATE 079410

CONTAIN FOUR OPTIONS ON ENVIRONMENT HLM:

- A. REJECT IDEA OF MEETING
- B. TAKE NO DECISION ON HLM BUT AUTHORIZE SAEP TO START WORK
- C. AGREE TO TAKE FINAL DECISION TO HOLD MEETING AT 1979 ECE COMMISSION SESSION AND AUTHORIZE SAEP TO START WORK
- D. AGREE TO HLM.

MARCH 20 MEETING REACHED AGREEMENT THAT IF COREPER AGREES TO HOLDING HLM, COMMUNITY WOULD PROPOSE THE FOLLOWING TOPICS: (1) TBAP, (2) LW/NW TECHNOLOGY, (3) TOXIC WASTE. IN ADDITION COMMUNITY WILL HOLD IN RESERVE TOPIC OF FLORA AND FAUNA (IN RESERVE FOR WHAT NO ONE SEEMS TO KNOW).

7. THERE WAS NO AGREEMENT ON WHAT OBJECTIVES SHOULD BE SET FOR EACH TOPIC DISCUSSED AT ENVIRONMENT HLM. EXCEPT FOR DANES, THERE WAS OPPOSITION TO FRAMEWORK OF CONVENTION ON TBAP AND AGREEMENT THAT OBJECTIVE FOR IT SHOULD BE LESS FAR-REACHING.

8. THE MOST SURPRISING DEVELOPMENT AT THE MARCH 20 MEETING WAS THE SUPPORT EXPRESSED BY UK AND FRG FOR CONSIDERATION OF SOMETHING TO BE DONE IN THE ENERGY FIELD. COMMISSION WAS ASKED TO PREPARE FOR MARCH 22 COREPER MEETING PAPER DISCUSSING THREE OPTIONS IN ENERGY AREA:

- A. INITIATION OF SAME PROCEDURE FOR HIGH-LEVEL MEETING ON ENERGY AS WAS INITIATED AT 1977 COMMISSION
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PAGE 05 STATE 079410

SESSION FOR ENVIRONMENT.

B. CREATION OF ECE SENIOR ADVISERS ON ENERGY.

C. REJECTION OF ENERGY CONFERENCE.

9. THERE IS INDICATION THAT SOME EC-9 COUNTRIES ARE
REALLY INTERESTED IN DOING SOMETHING WITHIN ECE ON ENERGY
AND TO FEEL THAT BELGRADE IS BEHIND US. WE ALSO UNDER-
STAND THAT SOME AUTHORITIES IN BONN WERE WONDERING IF
THEY DID NOT AGREE AT 33RD SESSION TO DISCUSS ENERGY,
WHEN COULD THEY DO SO AGAIN IN ECE AND WONDERING HOW LONG
AFTER BELGRADE SHOULD ONE WAIT. VANDEL HEUVEL UNQUOTE
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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: AGREEMENT DRAFT, ENVIRONMENT, RESOLUTIONS, MINISTERIAL MEETINGS
Control Number: n/a
Copy: SINGLE
Draft Date: 28 mar 1978
Decaption Date: 01 jan 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978STATE079410
Document Source: CORE
Document Unique ID: 00
Drafter: DAMERON
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D780135-0064
Format: TEL
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t19780317/aaaaaohk.tel
Line Count: 188
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: fb36febb-c288-dd11-92da-001cc4696bcc
Office: ORIGIN EUR
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 78 GENEVA 4080, 78 GENEVA 4370
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 27 apr 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 3179800
Secure: OPEN
Status: NATIVE
Subject: ECE 33RD COMMISSION: NORWEGIAN DRAFT RESOLUTION ON ENVIRONMENT HIGH-LEVEL MEETING AND EC-9 POSITION
TAGS: SENV, ENRG, XH, NO, XT, ECE, EEC
To: REYKJAVIK ATHENS MULTIPLE
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/fb36febb-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014